



Don Hoch
Director

STATE OF WASHINGTON

WASHINGTON STATE PARKS AND RECREATION COMMISSION

1111 Israel Road S.W. • P.O. Box 42650 • Olympia, WA 98504-2650 • (360) 902-8500

TDD Telecommunications Device for the Deaf: 800-833-6388

www.parks.state.wa.us

May 17, 2018

Item E-1: Iron Horse State Park Trail – Renaming Effort – Requested Action

EXECUTIVE SUMMARY: This item asks the Washington State Parks and Recreation Commission to rename the Iron Horse State Park Trail (which includes the John Wayne Pioneer Trail). This item advances the Commission’s strategic goal: “Provide recreation, cultural, and interpretive opportunities people will want.”

SIGNIFICANT BACKGROUND INFORMATION:

Initial acquisition of Iron Horse State Park Trail by the State of Washington occurred in 1981. While supported by many, the sale of the former rail line was controversial for adjacent property owners, some of whom felt that the rail line should have reverted back to adjacent land owners. This concern, first expressed at initial purchase of the trail, continues to influence trail operation today.

The trail is located south of and runs roughly parallel to I-90 (see Appendix 1). The 285-mile linear property extends from North Bend, at its western terminus, to the Town of Tekoa, on the Washington-Idaho border to the east. The property consists of former railroad corridor, the width of which varies between 100 feet and 300 feet. The trail tread itself is typically 8 to 12 feet wide and has been developed on the rail bed, trestles, and tunnels of the old Chicago Milwaukee & St. Paul Rail Road. While State Parks ownership is not continuous across the entire 285-mile railroad corridor it does include 110 miles of continuous ownership from North Bend to the Columbia River near Vantage, and 105 miles of continuous ownership (with short private property gaps) from Lind to the Idaho border.

Most Recent Commission Action on the Trail

The most recent Commission action of the trail occurred in 2016 when land classifications and a long-term boundary were adopted for portions of the trail section east of the Columbia River. As part of this July 21, 2016 agenda item the Commission:

- Adopted a Resolution reaffirming support for an east-west cross-state trail;
- Directed staff to work with the Washington Department of Natural Resources (DNR) to develop a transition plan for the DNR-managed trail corridor between the Columbia River at Beverly Bridge;
- Directed staff to work with Iron Horse State Park Trail stakeholders to recommend a new name that considers establishing a broadly recognizable and marketable identity for the trail.

This Requested Action addresses the trail naming component of the Commissions’ 2016 action.

Policy Framework for Park Naming

Park and trail naming is guided by Commission Policy 72-14-1 *Naming of Parks, Structures, and Features within State Park Areas* and Procedure 72-1 *Park Codes, Names and Categories* (see Appendix 3 and 4). State Park staff will review potential new names for consistency with this policy and procedure.

Public Outreach

On April 12 State Parks staff undertook the following to solicit input on park naming.

- Launched a web page dedicated to the trail renaming process, with background information and the opportunity for the public to comment online;
- Undertook targeted outreach to stakeholder organizations including:
- Provided notification of the renaming process to the Iron Horse State Park Trail email/mailling list (1000 contacts);
- Outreach via social media:
 - Posted on the agency Facebook page (80,000+ followers)
 - Posted on the agency Twitter account (25,000+ followers)

As stipulated in the naming procedure, the Partnership and Planning Manager and the Interpretive Program Manager, have assembled a list of names for Commission consideration.

Consistency with Procedure 72-1 Park Codes, Names and Categories

Procedure 72-1 requires the following considerations as part of the naming process:

- Research background data on the state park area
- Determine whether the Commission has previously named the state park area.
- Obtain acquisition data
- Consult with the Interpretive Program Manager to determine whether geographic location, geology, archaeology, or history of site is significant in naming the state park area
- Evaluate suggested name(s) and solicit and gather public input
- Prepare a draft agenda item for the Commission

STAFF RECOMMENDATION:

Based on the discussion above, staff recommends that the new official name for the trail be the “Palouse to Cascades State Park Trail”. Consistent with adopted policy this name is based on reference to the major geographic features along the route of the trail. Additional names considered by staff but not brought forward as part of the staff recommendation are:

- **Cascalouse State Park Trail** (a contraction of the Cascade and Palouse geographic areas)
- **Columbian State Park Trail** (a named passenger train that operated on the trail)
- **Cross Washington State Park Trail** (descriptive trail name)
- **Iron Horse State Park Trail** (current name of this State Park trail acknowledging the trail as a former railway)
- **Milwaukee Road State Park Trail** (name of the railroad that operated on the trail)
- **Palouse to Cascades State Park Trail** (geographic description of the trail route)

- **Trail of the Olympian State Park Trail** (name used to describe the route from Chicago to the Puget Sound)
- **John Wayne Pioneer Trail** (current name of trail within Iron Horse State Park)

SUPPORTING INFORMATION

- Appendix 1: Map of Iron Horse State Park Trail
- Appendix 2: Commission Policy 72-14-1 Naming of Parks, Structures, and Features within State Park Areas
- Appendix 3: Procedure 72-1 Park Codes, Names and Categories (see Section 3. Park Naming)
- Appendix 4: Consistency with Procedure 72-1 Park Codes, Names and Categories

AUTHORITY:

RCW 79A.05.030(1), WAC 352-16-020, and WAC 352-16-030.

REQUESTED ACTION OF COMMISSION:

That the Washington State Parks and Recreation Commission:

1. Formally rename the “Iron Horse State Park Trail (which contains the John Wayne Pioneer Trail)” the “Palouse to Cascades State Park Trail.”

Author(s)/Contact: Randy Kline, Statewide Trail Coordinator
 Email: randy.kline@parks.wa.gov (360) 902-8632

Reviewer(s):

Jessica Logan, SEPA Review: Following review, staff has determined that the proposed renaming of the Iron Horse State Park Trail by the Commission is exempt from the State Environmental Policy Act (SEPA) pursuant to WAC 197-11-800(14) “**Activities of agencies:**... (h) All agency organization, reorganization, internal operational planning or coordination of plans or functions”, and (19) “**Procedural actions:**... (a) Relating solely to governmental procedures, and containing no substantive standards respecting use or modification of the environment.”

Christeen Leeper, Fiscal Impact Statement: Commission adoption of any name change will require replacement of signage, modification of park materials and information and involve renaming the trail in park systems. Staff intends to update signage, information and materials, and systems as resources permit which may involve incorporating replacement of signs into routine maintenance and capital project requests.

Michael Young, Assistant Attorney General: April 16, 2018

Peter Herzog, Assistant Director:

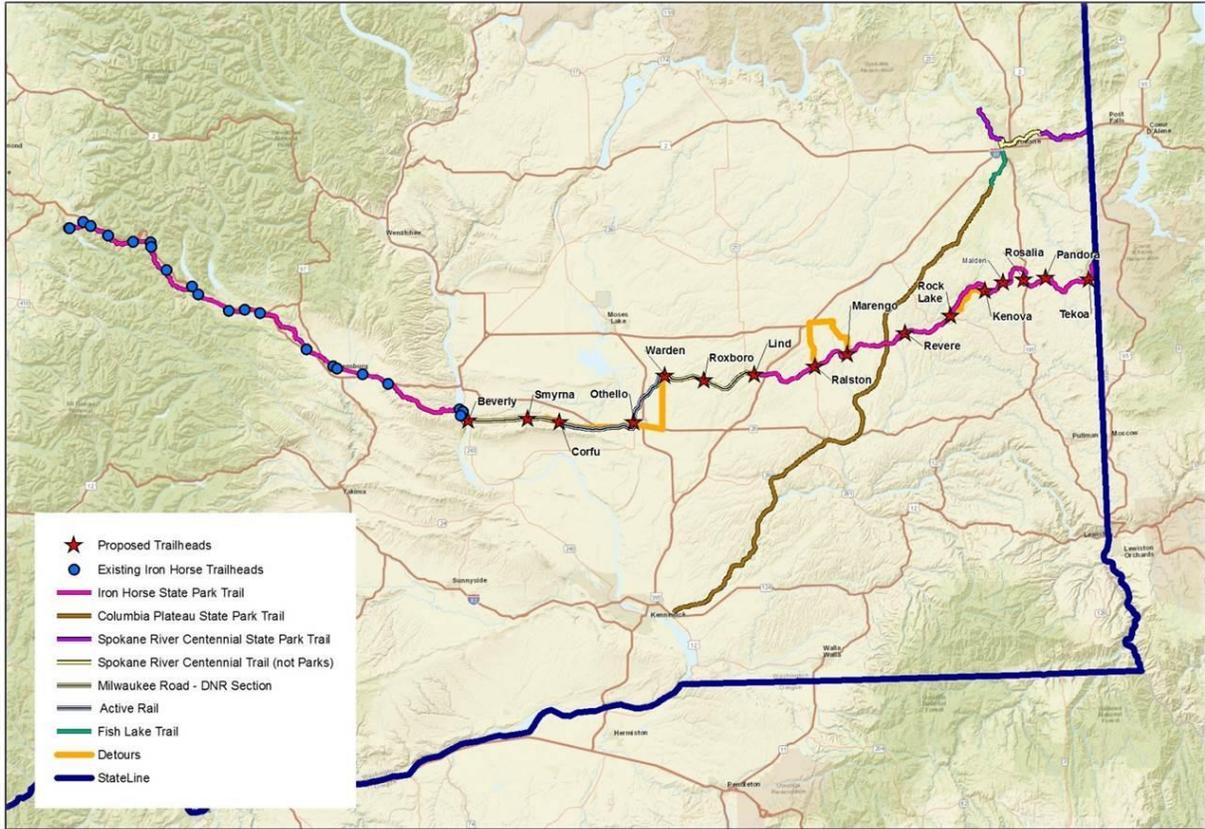
Approved for Transmittal to Commission



Donald Hoch, Director

APPENDIX 1

Iron Horse State Park Trail Columbia River to Idaho Border Section



Iron Horse State Park Trail



APPENDIX 2

Commission Policy 72-14-1 Naming of Parks, Structures, and Features within State Park Areas

72-14-1 NAMING OF PARKS, STRUCTURES, AND FEATURES WITHIN STATE PARK AREAS

Commission Policy 72-14-1 supersedes POL 72-78-1 Naming of Parks, POL 72-06-1 Naming Features within State Parks, and POL 72-65-1 Naming of Structures

See Also:

RCW 79A.05.030 Powers and duties

WAC 352-16-010 Naming and classification of state park areas

Cultural Resource Policy 12-98-1

Donor Recognition Policy 37-06-1

1. Policy

The authority to provide an official name for a state park and state park areas within a park rests with the Commission (WAC 352-16-010). In naming of state park sites, Commission priority shall be given to geographic locations, cultural significance or geologic features. State park sites may be named for a living person or family if the site has been donated by the individual or family. Where it is desirable to give recognition to a living person or family for their contribution to the state park system, it is permissible to name for them individual or human-made features within a park. State Parks may not be named for a corporation or commercial entity.

For the purpose of naming constructed features (roads, trails, buildings, etc.), landscapes, or natural features, the Commission delegates this authority to the agency Director; provided that the Commission retains the authority to name anything for a business, a family name, or a person living or deceased. In exercising the delegated authority, the Director should give preference to geographic locations, culturally significant events and places, or geologic features. The Director may also consider names using botanical or biological references. All naming shall be consistent with Cultural Resources Policy (12-98-1) and the Donor Recognition Policy (37-06-1).

2. Definitions

When creating or changing a name of a state park area, the following categories will be used in public information and applied in the calculation of the number of distinct sites in the state park system:

State Park: A state park area, generally greater than 10 acres in size, managed to protect and conserve significant scenic, natural and cultural features and to provide public access, facilities, or programs that through recreational, educational, and interpretive experiences connect visitors with those features.

Historical State Park: A state park area meeting the definition of a state park, and possessing historical and/or cultural features that are its primary public attractions or purpose. The significance of the historic properties within a Historical State Park is of statewide or national significance.

Marine State Park: An island state park area, meeting the definition of a state park, typically accessible only by a boat or aircraft, with opportunities for recreational access and activities.

State Park Trail: A linear state park area, distinct from other units of the state park system, and designated primarily for non-motorized recreational trail activities (e.g., hiking, cycling, horseback riding, etc.).

State Park Heritage Site: A state park site, possessing structures or assemblage of features, with significant natural, cultural, historical or scenic attributes that are preserved and interpreted for the education and enjoyment of the public. State Park Heritage Sites can be stand-alone properties or designated sites within a State Park. Often, these sites are less than 10 acres in size.

State Park Conservation Area: A state park site defined by statute as a conservation area. A State Park Conservation Area may contain an assemblage of differently categorized state park areas.

State Park Property: A state park area which is held for future development or is otherwise inconsistent in form, features or developments from any of the named state park areas listed above.

Commission action date: March 27, 2014

Agenda item: E-2 Park Naming Policy – Requested Action

APPENDIX 3

Procedure 72-1

Park Codes, Names and Categories (see Section 3. Park Naming)

Supersedes: PRO. # 72-1 (dated 3-20-80)

Reference(s): RCW 79A.05.030 Powers and duties; WAC 352-16-010 Naming and Classification of State Park Areas; Cultural Resource Policy 12-98-1; Donor Recognition Policy 37-06-1; and 72-14-1 Naming of Parks, Structures, and Features within State Park Areas and Commission Policy - Park Naming agenda item, March 27, 2014.

PRO 72-1 Park Codes, Names and Categories

Purpose

The purpose of this procedure is to ensure that all state parks areas managed and/or owned are subject to administrative review for determining whether to assign a park code for tracking park attendance and other park history and whether to assign a program index code for tracking operating costs and revenue from program/park business transactions. The procedure also ensures that naming sites within parks and assigning sites to park categories are done in alignment with Commission Policies 72-14-1, 12-98-1, 37-06-1; RCW 79A.05.030; and WAC 352-16-010.

Definitions

1. **Land Classification:** A land use and development designation, officially adopted by the Commission, identifying specific types of state park areas as defined in WAC 352-16-020.
2. **Park Categories:** The following seven official categories of state park areas are to be used in public information materials when describing the State Park system: State Park, Historical State Park, Marine State Park, State Park Trail, State Park Heritage Site, State Park Conservation Area and State Park Property. The characteristics of each category are defined in Commission Policy 72-14-1.
3. **Park Code:** A five-digit permanent number assigned to a state park area.
4. **Program Index Code:** A code assigned to divisions, programs within divisions and/or parks to track costs and/or revenue for specific programs and park business transactions.
5. **State Park Areas:** All areas dedicated for public park purposes, excluding separately located administrative areas, and under the ownership and/or management of the Washington State Parks and Recreation Commission (WAC 352-16-010).

Procedure

1. Assigning a Park Code

A Park Code is determined by a state park area's association with either an established long-term boundary, proximity to another park, proximity to a park in-holding, or established as a distinct park. A park code is determined and assigned after the state park area is acquired or otherwise newly established under State Parks management.

- 1.1 Lands and Acquisition staff collaborate with the Region Manager to determine the new state park area's association with an established state park area. The Region Manager and the Lands and Acquisition staff determine whether a park code is already in use. If none exists, a new park code is established by the Region Manager.
- 1.2 Region Manager informs the Park Manager and Information Technology (IT) staff of the new park code.
- 1.3 Lands and Acquisition staff notify the Geographic Information System (GIS) staff of the new park code.
- 1.4 The master park code database is maintained by IT staff.

2. Assigning a Program Index Code (aka Cost Code)

A program index code (aka cost code) is assigned to a specific park property or to a program management area when tracking costs or revenue at that level of detail is desired.

- 2.1 If a Region Manager or Program Manager wishes to track financial data associated with a property and/or program, s/he contacts budget staff to verify whether a program index code already exists. If a new code is needed, the Budget section works with the Financial Services section to establish a new program index code.
- 2.2 Financial Services maintains all active program index codes on the agency's administrative shared data storage site (N:Drive - Operating Chart of Accounts).

3. Park Naming

A proposal to change an existing park name or to establish a new park name requires Commission approval (Policy 72-14-1; WAC 352-16-010).

The Partnership and Planning Manager, in consultation with the Interpretive Manager, is responsible for researching potential park names, and providing recommendations to the

Assistant Director for Parks Development and Director, prior to submittal for Commission approval. The Partnership and Planning Manager:

- 3.1 Researches background data on state park area.
- 3.2 Determines whether the Commission has previously named the state park area.
- 3.3 Obtains acquisition data, including from whom property was acquired, date of acquisition, cost of acquisition, method of acquisition, deed restrictions or conditions, site acreage and waterfront footage (if applicable).
- 3.4 Consults with Interpretive Program Manager to determine whether geographic location, geology, archaeology, or history of site is significant in naming the state park area. As part of the research process to identify a suitable name, the Interpretive Program Manager and Partnership and Planning Manager or designee must contact appropriate federal, tribal, state, and local officials; local historical groups/societies; known interested individuals and organizations; Office of Archaeology and Historic Preservation; State Advisory Committee on Geographic Names (Department of Natural Resources); and any other appropriate State Parks staff or other individuals.
- 3.5 Evaluates suggested name and solicit and gather public input, in consideration of Commission policies 12-98-1, Cultural Resources Management and 74-14-1, Naming of Parks, Structures and Features within park areas.
- 3.6 Prepares a draft agenda item for the Commission and submits it to the Assistant Director for Parks Development for recommendation to the Director. The Director, in turn, reviews and determines whether to submit the agenda item to the Commission for its consideration and adoption.

4. Naming State Park Areas within a Park

The Commission has delegated to the Director (Commission Policy 72-14-1) the authority to approve naming of constructed features (roads, trails, buildings, etc.), landscapes, natural features or other state park areas within a park.

Naming a state park area within a park can be performed before, during, or following a Classification and Management Plan (CAMP) process. Staff proposing to create or modify a name must work closely with the Partnership and Planning Manager or designee to review the proposed name for consistency with Commission naming policy, including preference to geographic locations, culturally significant events and places, or special geologic features.

- 4.1 Partnership and Planning Manager or designee performs research to determine the characteristics of the state park area.

- 4.2 Partnership and Planning Manager or designee prepares a recommendation to the Assistant Director for Parks Development for review and approval for submittal to the Director.

5. Determining or Assigning Park Categories

The official categories defined in Commission Policy 72-14-1 must be used in public information materials and applied in the calculation of the number of distinct properties per category in the State Park system.

There are certain actions that may require updating park categories:

1. Capital project improvements
2. Land acquisitions
3. Surplus property
4. Transfer of property

Staff overseeing any of the above actions will notify the Partnership and Planning Manager or designee to determine whether the action should result in an initial establishment or change in a park category. If the Partnership and Planning Manager or designee concludes that a change may be appropriate, the following process is followed:

- 5.1 The Partnership and Planning Manager or designee will assess the characteristics of the state park area when developing a park category recommendation to the agency Director, through the Assistant Director for Parks Development. The manager will conduct research to determine the appropriate category for the state park area based on land characteristics and public use emphasis, using definitions in Policy 72-14-1, to develop a recommendation.
- 5.2 The Partnership and Planning Manager or designee prepares a memorandum that recommends a category for the state park area. The recommendation to the Assistant Director for Parks Development should include:
 - A. Purpose of Requested Action
 - B. Background (significant features of the site/land, principal use by the public)
 - C. Results of consultation with stakeholders, as appropriate
 - D. Recommendation for categorization.
- 5.3 The Partnership and Planning Manager or designee submits the memorandum to the Assistant Director for Parks Development for review, input and approval.
- 5.4 The Assistant Director for Parks Development submits the approved memorandum to the agency Director for approval.

- 5.5 The agency Director informs the Executive Leadership Team of any change in park category.
- 5.6 Executive Leadership Team members identify and complete tasks based on the category change, including, but not limited to updates to the agency internet and intranet, park publications, agency databases and other documents of public record.
- 5.7 The Assistant Director for Parks Development or designee will maintain the agency's official park category list and post it on the agency's shared drive and public website.

APPENDIX 4

Consistency with Procedure 72-1

Consistency with Procedure 72-1 Park Codes, Names and Categories

Procedure 72-1 requires the following considerations as part of the naming process:

Section 3.1 Research background data on the state park area.

Background data was reviewed. Information related to the trail can be found in following documents:

- 2000. Iron Horse State Park Master Plan. Washington State Parks and Recreation Commission.
- 2000. Iron Horse State Park and The John Wayne Pioneer Trail Management Plan. Washington State Parks and Recreation Commission.
- 2005. Cost Estimates for Safety Improvements. Milwaukee Road Corridor. Washington State Parks and Recreation Commission.
- 2014. Iron Horse State Park Master Plan Addendum, Iron Horse Palouse - Malden to Idaho Border. Washington State Parks and Recreation Commission.
- 2016. Iron Horse State Park Management Plan. Washington State Parks and Recreation Commission.

Section 3.2 Determine whether the Commission has previously named the state park area.

The park was previously named at the March 15, 1985 Commission meeting where the railroad corridor (which is a linear park) was named “Iron Horse State Park” and the trail tread itself within the park was named the “John Wayne Pioneer Trail.”

As part of the 1985 Commission naming action two public meetings were held to solicit suggestions and comments. Park staff brought forward 5 names based on staff review of existing policy and public input. The 5 names considered as part of the 1985 naming action were:

- John Wayne Pioneer Trail
- Milwaukee Road Trail
- Iron Horse Recreational Trail
- Great-Walk-of-Washington
- Upper Yakima River Trail

Section 3.3 Obtain acquisition data.

The trail was acquired in 1981 and 2006 with management responsibility given to the Commission directly by the legislature.

Section 3.4 Consult with the Interpretive Program Manager to determine whether geographic location, geology, archaeology, or history of site is significant in naming the state park area.

Consistent with the procedure the Partnership and Planning Manager and the Interpretive Program Manager were consulted and involved in the trail naming process.

Section 3.5 Evaluate suggested name(s) and solicit and gather public input.

On April 12 Staff evaluated names submitted during the 2016 management planning process. 7 names were released for public review - the comment period began on April 12 and ended on May 4.

Section 3.6 Prepare a draft agenda item for the Commission.

This agenda item contains the staff recommendation.